

RELEASE IN PART  
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**From:** sbwhoeop [redacted]  
**Sent:** Thursday, June 17, 2010 4:47 PM  
**To:** H  
**Subject:** H: Memo on urgent Kyrgyzstan crisis, first hand report and recommendations. Sid  
**Attachments:** horton memo kyrgyzstan 061710.docx

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CONFIDENTIAL

For: Hillary  
From: Sid  
Re: Kyrgyzstan crisis, report and recommendations

Scott Horton has just returned from a week in Kyrgyzstan, where he held lengthy private conversations with a range of leaders. He has sent me his confidential report. In light of the crisis there—the pogroms that have created perhaps as many as 450,000 refugees, according to the U.N.—and on the eve of the June 27 constitutional referendum—he explains why and how this is an opportunity for joint U.S.-Russian action and other U.S. initiatives. His policy recommendations follow his report.

To: Sid Blumenthal  
From: Scott Horton  
Date: June 17, 2010  
Subj: Developments in Kyrgyzstan

I was in Kyrgyzstan from June 1 – 6, during which time I met with almost all the members of the interim government, with special focus on foreign relations, security and legal issues. Here are major points that emerged from my visit:

1. **Crisis in the South.** Although I departed before the pogroms had commenced in Osh, I found that the interim government fully expected violence to break out there but did not anticipate the inter-ethnic element. Several candidly acknowledged that the government's grip on the south, particularly Osh and Djalalabad provinces, was extremely tenuous. They said they had severe "loyalty" problems with key figures in the police and military. When I pressed on what they meant by "loyalty," I was told that the Bakiyev family had "its people" in key positions in the police and army and that they had intercepted communications between